

In 2013, SANBAG not only celebrates its 40 years in existence, but also the greatest number of construction projects and greatest dollar investment in projects in its 40-year history, with an estimated \$4.4 billion worth of projects currently at various stages of design, development, environmental studies, or construction. SANBAG plans, supports and provides funding for:

- ▶ Regional freeway, interchange, and road improvements
- ▶ Metrolink commuter rail and seven bus transportation agencies
- ▶ Railroad grade separations and improved goods movement
- ▶ Congestion management, Freeway Service Patrol, IE511, Air Quality Programs, Park 'n Ride lots, ridesharing, call boxes
- ▶ Long-term transportation, economic development, and environmental initiatives

Today, SANBAG has 49 employees and numerous consultants, including the in-house Parsons Engineering team that provides Project Management services. SANBAG departments include:

- ▶ Commuter Rail & Transit (bus services)
- ▶ Finance/Budget
- ▶ Legal Counsel
- ▶ Legislative Affairs
- ▶ Management Services
- ▶ Planning/GIS Services
- ▶ Programming (funding coordination)
- ▶ Project Delivery (construction)
- ▶ Public Information



The historic Santa Fe Depot (right) is listed on the National Register of Historic Places. It provides a unique setting for people from around the county, state, and nation to meet and discuss important issues. The original Depot was built in 1886. It was reconstructed in 1918 after a major fire in 1916. Following a major restoration, SANBAG moved into the Depot in 2004. It is also home to the History and Railroad Museum, Metrolink offices, a SCAG regional office, and a café.



## SANBAG'S 40-YEAR HISTORY

As a result of the formation of San Bernardino Associated Governments as a Council of Governments in 1973, and subsequently its evolving into multiple transportation agencies for the County of San Bernardino, billions of dollars have been invested in improving the transportation system in the County during the past 40 years. But some of the greatest legacies for which SANBAG can be attributed include:

- ▶ SANBAG became the first organization of its kind in the county to bring body politics together on a regional basis. With monthly meetings, representatives of every city and county government district communicated face-to-face, which ultimately brought more collaborative decision-making to a county that was previously torn by regional issues;
- ▶ A lasting legacy for society overall in San Bernardino County was the development of a unified transit system in the San Bernardino Valley in the form of Omnitrans, and to help establish six other transit agencies to provide public transportation options for many residents of the county;
- ▶ With the passage of Measure I twice, it enabled SANBAG to become a self-help county, which provided a financial base upon which to leverage State and Federal funding sources for transportation projects. This led to the creation of the major Southern California commuter rail system called Metrolink, whereby we are a partner with our neighboring counties;

## Mission Statement

To enhance the quality of life for all residents, San Bernardino Associated Governments will:

- ▶ Improve cooperative regional planning
- ▶ Develop an accessible, efficient, multi-modal transportation system
- ▶ Strengthen economic development efforts
- ▶ Exert leadership in creative problem-solving

To successfully accomplish this mission, SANBAG will foster enhanced relationships among all of its stakeholders while adding to the value of local governments.

*The SANBAG Board approved this Mission Statement on June 2, 1993 and reaffirmed it on March 6, 1996.*

▶ With the formation of SANBAG, San Bernardino County was able to have a seat at the table to influence the transfer of State transportation funds from the California Transportation Commission. It also enabled the county to play a decision-making role in the regional planning organization, the Southern California Association of Governments;

▶ By obtaining the power to bring more State and Federal transportation funds to San Bernardino County, SANBAG has made significant progress in upgrading an aged and inadequate freeway system, most of which was constructed in the 1950s; and

▶ SANBAG and the County of San Bernardino established a strong collaborative effort, partnering with representatives from the current 24 cities and five county supervisors. This further enhanced SANBAG's role as a Council of Governments. Nine Vision Elements were identified in 2011 as improvement opportunities for the future: Jobs/Economy, Education, Housing, Public Safety, Infrastructure, Quality of Life, Environment, Wellness, and Image.



This brochure was produced by SANBAG's Public Information Office. Special thanks to Wes McDaniel, SANBAG's first Executive Director, Janice Rutherford, current SANBAG President, and to SANBAG staff for contributing historical information.

June 2013



## SAN BERNARDINO ASSOCIATED GOVERNMENTS



## Then... 1973

- ▶ U.S. President: Richard Nixon
- ▶ California Governor: Ronald Reagan
- ▶ SB County population: 700,000
- ▶ Cities in County: 14
- ▶ Average gas price: \$.39/gallon
- ▶ Popular 1973 car: Ford Mustang
- ▶ Average car price: \$4,052.00
- ▶ NEWS: Middle East Oil Embargo causes gas rationing in the USA
- ▶ SANBAG office: 320 N. E St., Ste. 408



The fourth location for SANBAG offices was at 472 N. Arrowhead, San Bernardino, California.

The year 2013 marks forty years of cooperative regional planning among the cities and County of San Bernardino through the San Bernardino Associated Governments (SANBAG). SANBAG was founded on February 20, 1973, when the County of San Bernardino approved a Joint Powers Authority to create San Bernardino Associated Governments as a Council of Governments (COG). While transportation planning and projects have dominated most of SANBAG's 40 years in existence, roads were not the driving force behind the creation of the organization. The original SANBAG Board of Directors was composed of representatives from 14 cities in the County, along with the five-member Board of Supervisors. In 2013, the Board includes 24 member cities with the five County Supervisors. The agreement called for the new agency to serve as a county-wide planning entity to exchange planning information on sub-regional problems, serve as a forum to consider making recommendations on countywide regional problems, explore all practicable avenues for intergovernmental cooperation, and act upon any matters consistent with the law. Mayors, City Council Members, and County Supervisors began meeting regularly to discuss issues that affected their communities. To guide the operations and governance, the SANBAG Board of Directors adopted the SANBAG Bylaws on December 3, 1975. The bylaws were modeled after the Southern California Association of Governments (SCAG) bylaws then in place.

The following pages give a brief overview of SANBAG's 40-year history in San Bernardino County.

## Now... 2013

- ▶ U.S. President: Barack Obama
- ▶ California Governor: Jerry Brown
- ▶ SB County population: 2,100,000
- ▶ Cities in County: 24
- ▶ Average gas price: \$3.86/gallon
- ▶ Popular 2013 car: Honda Accord
- ▶ Average car price: \$28,400.00
- ▶ NEWS: New oil supplies tapped, electric cars, renewable energy
- ▶ SANBAG office: Santa Fe Depot



The fifth and current location for SANBAG offices is at 1170 W. 3rd St., San Bernardino, California, in the historic Santa Fe Depot.



# Four Decades of Growth as a Council of Governments & Transportation Agency

1973

1983

1993

2003

2013

## SANBAG Presidents

- 1973-74 Nancy Smith, *Board of Supervisors*
- 1974-75 John McCarthy, *City of Upland*
- 1975-76 James Mayfield, *Board of Supervisors*
- 1976-77 Eileen Carter, *City of Chino*
- 1977-78 Robert Townsend, *Board of Supervisors*
- 1978-79 Chresten Knudsen, *City of Redlands*
- 1979-80 Robert Hammock, *Board of Supervisors*
- 1980-81 Homer Briggs, *City of Ontario*
- 1981-82 Cal McElwain, *Board of Supervisors*
- 1982-83 John Longville, *City of Rialto*
- 1983-84 David McKenna, *Board of Supervisors*
- 1984-85 Edward Dondelinger, *City of Adelanto*
- 1985-86 Barbara Cram Riordan, *Board of Supervisors*
- 1986-87 Frank Carpenter, *City of Upland*
- 1987-88 Jon Mikels, *Board of Supervisors*
- 1988-89 Elmer Digneo, *City of Loma Linda*
- 1989-90 Larry Walker, *Board of Supervisors*
- 1990-91 A. W. Bill Speyers, *City of Big Bear Lake*
- 1990-91 Marsha Turoci, *Board of Supervisors*
- 1991-92 Larry Rhinehart, *City of Montclair*
- 1992-93 Barbara Cram Riordan, *Board of Supervisors*
- 1993-94 Laurie Tully-Payne, *City of Highland*
- 1994-95 Jerry Eaves, *Board of Supervisors*
- 1995-96 Jim Busby, *City of Victorville*
- 1996-97 Jon Mikels, *Board of Supervisors*
- 1997-98 David Eshleman, *City of Fontana*
- 1998-99 Kathy A. Davis, *Board of Supervisors*
- 1999-00 Robert Christman, *City of Loma Linda*
- 2000-01 Dennis Hansberger, *Board of Supervisors*
- 2001-02 Jim Bagley, *City of Twentynine Palms*
- 2002-03 Bill Postmus, *Board of Supervisors*
- 2003-04 Bill Alexander, *City of Rancho Cucamonga*
- 2004-05 Paul Biane, *Board of Supervisors*
- 2005-06 Kelly Chastain, *City of Colton*
- 2006-07 Dennis Hansberger, *Board of Supervisors*
- 2007-08 Lawrence Dale, *City of Barstow*
- 2008-09 Gary Ovitt, *Board of Supervisors*
- 2009-10 Paul Eaton, *City of Montclair*
- 2010-11 Brad Mitzelfelt, *Board of Supervisors*
- 2011-12 Larry McCallon, *City of Highland*
- 2012-13 Janice Rutherford, *Board of Supervisors*
- 2013-14 Bill Jahn, *City of Big Bear Lake*

► **1973:** SANBAG was founded after the County of San Bernardino approved a Joint Powers Authority creating San Bernardino Associated Governments as a Council of Governments.

► SANBAG originally had a 19-member Board of Directors composed of representatives from 14 incorporated cities and five County Supervisors; today, SANBAG has a 29-member Board with 24 cities and five County Supervisors.

► Public transit was the first regional issue SANBAG tackled, thanks in part to SB 325, the Transportation Development Act, which gave local governments the ability to impose a ¼-cent sales tax to fund transportation projects.

► **1975:** SANBAG adopted their Bylaws on December 3, 1975, and created a public transit agency to provide bus service throughout the San Bernardino Valley, known as Omnitrans. Eventually, six other transit agencies were formed to serve other areas of the county (right).

► **1976:** SANBAG was deemed San Bernardino County's Transportation Commission after lawmakers passed legislation creating the California Transportation Commission, allowing counties to develop their own transportation commissions. This became the mechanism through which federal and state transportation and transit funds would be channeled.

► **1986:** SANBAG was designated the Service Authority for Freeway Emergencies (SAFE) in San Bernardino County, thus building the emergency call box system and later the Freeway Service Patrol.

► **1989:** SANBAG was designated as the San Bernardino County Transportation Authority, enabling SANBAG to propose a sales tax to the

voters with expenditure of revenues limited to transportation and transit uses.



► **1989:** SANBAG set out to pass Measure I, the local ½ cent sales tax. The first attempt failed, but supporters regrouped, rebranded and succeeded in getting Measure I, a 20-year sales tax initiative, approved. It took effect from 1990-2010. One of the first major projects following the passage of the original Measure I was the creation of the Southern California Regional Rail Authority, known as Metrolink. The first major construction project funded with Measure I was State Route 71, or the Chino Valley Freeway. The Measure also helped fund the expansion of the 210 Freeway from Pomona to San Bernardino, including the segment formerly called Route 30 or the "Crosstown Freeway," the widening of State Route 60 Freeway, and many other local transportation projects.

► **1990:** The SANBAG Board was designated as the Board of the Congestion Management Agency (CMA) for San Bernardino County.

► **1993:** The SANBAG FUTURES WORKSHOP was held to serve as a foundation for new and improved direction of San Bernardino Associated Governments. Following the workshop, the Board adopted a Mission Statement on June 2, 1993 (back page).

► **2004:** Fifteen years after the first Measure I was passed, San Bernardino County voters, by an overwhelming 80% majority, approved an extension of the Measure I sales tax. This time it was for 30 years, from 2010-2040.

► The first 20 years of Measure I collected \$1.8 billion for transportation projects in San Bernardino County; originally, it was only projected to reach \$1.3 billion. SANBAG forecasts

the new Measure I will collect \$5 billion in revenue for transportation projects during its 30 year life.

► **2004:** SANBAG moved out of their offices located at 472 N. Arrowhead to the second floor of the historic Santa Fe Depot, at 1170 W. 3rd Street in San Bernardino.

► For years prior to this move, four county transportation agencies, including San Bernardino, Los Angeles, Riverside, and Orange Counties, negotiated with the Santa Fe and Southern Pacific Railroads to purchase the tracks, rights on the tracks, and property, including the Santa Fe Depot and yard, for \$2 billion. The Los Angeles to San Bernardino Metrolink line was the first major line with the greatest number of travelers and is still considered the #1 line on the system.

► SANBAG maintains close relationships with SCAG (Southern California Association of Governments), Caltrans (California Department of Transportation), and works in cooperation with companion agencies.

► Although funded by SANBAG, major projects are constructed by private contractors, following a rigorous and thorough bidding process which is highly regulated. Construction management firms bid to oversee construction projects. SANBAG assumes overall construction authority and oversees a Project Management team of consultants.

► **2009:** SANBAG applied for and was granted \$128 million in Federal Stimulus funding, otherwise known as American Recovery and Reinvestment Act (ARRA) funds that were applied to the I-215 Freeway Widening Project through San Bernardino. Other ARRA funds were received for an alternative fuels project, transit, and rail.

► Through the years, SANBAG has partnered with Caltrans, the County, and cities to fund numerous other transportation improvements, ranging from the \$723 million widening of the I-215 Freeway through San Bernardino to other mainline freeway projects, interchange projects, grade separations, transit and rail projects, city and mountain road projects.

► SANBAG works with Federal and State Transportation sources to obtain funding for projects of all sizes throughout the county. SANBAG takes advantage of special funding opportunities, such as the Federal Stimulus Program (ARRA), State Proposition 1B and the Trade Corridors Improvement Fund (TCIF), and other transportation funding programs.

► Measure I has helped SANBAG leverage those funding sources to maximize the ability to deliver transportation improvement projects.

► **2009:** As a result of receiving the stimulus dollars, the SANBAG Board was able to redirect \$31.4 million in funds to create a "Local Stimulus Fund" that was allocated to all cities and county regions on a per capita basis.

► **2011:** SANBAG and the County of San Bernardino collaborated to develop the "County-wide Vision Project," identifying areas of mutual public concern.

► **2013:** SANBAG's Fiscal Year 2012/2013 Budget states \$738.8 million in expenditures.

► While transportation still dominates SANBAG's agenda, the agency maintains its role as a council of governments that helps develop solutions to regional issues and fosters cooperation between the County and its cities, and serves as a long-range planning organization for the entire County.

## SANBAG Facts

### EXECUTIVE DIRECTORS:

- 1973-1996 Wes McDaniel
- 1996-2006 Norm King
- 2006-2007 Tony Grasso
- 2007-2011 Deborah Barmack
- 2011-2012 Ty Schuiling, Interim
- 2012-Present Raymond Wolfe, Ph.D.

### OFFICE LOCATIONS DURING 40 YEARS:

- 320 N. E St., Anderson Building, Ste. 408
- 334 W. 3rd St., Wells Fargo Building, Ste. 401
- 444 N. Arrowhead, Ste. 101
- 472 N. Arrowhead
- Santa Fe Depot, 1170 W. 3rd St., Second Floor
- ...All located in San Bernardino, California

### SANBAG SERVES IN SIX CAPACITIES:

- Council of Governments
- San Bernardino County Transportation Commission
- San Bernardino County Transportation Authority (Measure I sales tax authority)
- Service Authority for Freeway Emergencies
- Congestion Management Agency
- Subregional Planning Agency

### BOARD COMMITTEES in 2013:

- General Policy
- Board of Directors Metro Valley Study Session
- Commuter Rail and Transit
- Mountain/Desert

### COMMUTER RAIL/TRANSIT SYSTEMS:

- Metrolink Commuter Rail Service
- Omnitrans - Bus service in the Valley region
- Victor Valley Transit Authority, VVTA – Serving the Victory Valley, county pockets in that area, BV LINK (Barstow-Victor Valley), Routes to Fort Irwin
- Mountain Area Regional Transit Authority, MARTA
- Morongo Basin Transit Authority, MBTA
- Needles Area Transit – Run by the City of Needles
- Barstow Area Transit – Serves North Desert including Big River and Trona
- Valley Transit Authority - VTrans is dedicated to improving mobility for seniors, disabled, and persons of low income

